### USAID MEDICINES, TECHNOLOGIES, AND PHARMACEUTICAL SERVICES (MTaPS) PROGRAM

Improved Access. Improved Services. Better Health Outcomes.



## Systematic Priority Setting and Health Technology Assessment (HTA) in Sub-Saharan Africa

### **Meeting Report**

November 17, 2021

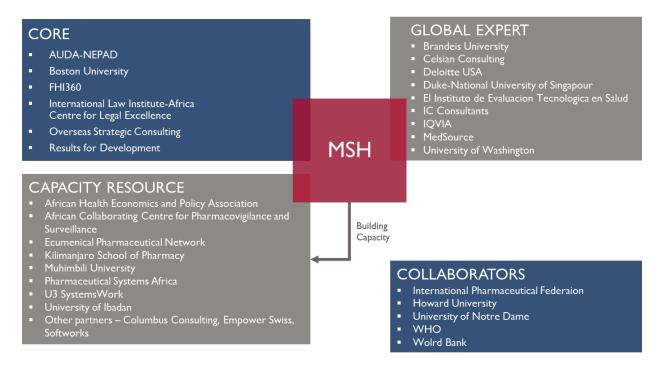


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### About the USAID MTaPS Program

The USAID Medicines, Technologies, and Pharmaceutical Services (MTaPS) Program enables low- and middle-income countries to strengthen their pharmaceutical systems, which is pivotal to higher-performing health systems. MTaPS focuses on improving access to essential medical products and related services and on the appropriate use of medicines to ensure better health outcomes for all populations. The program brings expertise honed over decades of seminal pharmaceutical systems experience across more than 40 countries. The MTaPS approach builds sustainable gains in countries by including all actors in health care—government, civil society, the private sector, and academia. The program is implemented by a consortium of global and local partners and led by Management Sciences for Health (MSH), a global health nonprofit.

### The MTaPS Consortium



### This report/document is submitted by:

### Ana Amaris Caruso

Technical Advisor MTaPS Program aamariscaruso@msh.org

### **Damian Walker**

Senior Principal Technical Advisor MTaPS Program dwalker@msh.org

Date	October 20, 2021					
Time	8 :00 – 9 :30 am (US EDT) 3 :00 – 4 :30 pm (Nairobi)					
Location	Virtual Workshop					
Facilitators	<ul> <li>Francis Aboagye-Nyame, Program Director, MTaPS Program</li> <li>Damian Walker, Senior Principal Technical Advisor, MSH</li> <li>Ana Amaris Caruso, Technical Advisor, MSH</li> <li>Daniel Erku, Health Economics Research Fellow, Centre for Applied Health</li> <li>Economics, Ethiopia</li> <li>João Carapinha, Director, Syenza, South Africa</li> </ul>					
Participants	<ul> <li>Yared Belete Belay – ISPOR, Ethiopia</li> <li>Girma Tekle – ISPOR, Ethiopia</li> <li>Atalay Mulu Fentie – ISPOR, Ethiopia</li> <li>Semayawit Bahiru – ISPOR, Ethiopia</li> <li>Daniel Achala – AfHEA, Ghana</li> <li>Yaya Togo – AfHEA, Mali</li> <li>Oluwatosin Kuti – AfHEA, Nigeria</li> <li>Macaire Bakeu – AfHEA, Senegal</li> <li>Miloud Kaddar – AfHEA, Algeria</li> <li>Desalegn Ararso - Ethiopian Public Health Institute at the Knowledge</li> <li>Translation Directorate, Ethiopia</li> <li>Warren Simangolwa - Health Economics and HIV/ AIDS Research Division,</li> <li>Zambia</li> <li>Yumiko Yoshi – JICA, Kenya</li> </ul>					
Funding	USAID-MTaPS					
Main objectives	The main objective of the workshop was to gather experts from at least 2 countries in Sub-Saharan Africa to select one to identify the country of focus for country-level dissemination and application of the HTA roadmap guidance document					
Specific objectives	<ul> <li>Specific objectives of this workshop were:</li> <li>To gather feedback on the HTA roadmap document developed by the MTaPS team</li> <li>Assess the best approach to implementing the roadmap to support countries in advancing HTA</li> <li>Use the roadmap's framework to support participating countries in advancing their own HTA roadmaps.</li> </ul>					

	Session	Speaker /	
		Facilitator	
	1. Participant welcome, about this meeting,	Francis Aboagye-	
	introduce MSH opener	Nyame	
	2. MTaPS work on HTA and development of	Damian Walker	
	roadmap // About stepwise approach of Roadmap		
Meeting agenda	3. Balanced Scorecard Framework - HTA	Ana Amaris Caruso	
	status in African countries		
	4. Country presentations on HTA status	Dr. Daniel Erku -	
		Ethiopia	
		Dr. João Carapinha	
		- South Africa	
	5. Group discussions after presentations	Colin Gilmartin	
	6. Thank you, closing remarks	Colin Gilmartin	

### Process

A regional workshop on the MTaPS HTA roadmap's stepwise approach for advancing HTA was conducted for Sub-Saharan Africa. The process of organizing this regional event started early in PY3. The workshop was intended to be in-person and aimed to include participants from at least two countries with a target of 10-15 attendees. The objective of the workshop was to gather feedback on the roadmap, assess the best approach to implementing the roadmap to support countries in advancing HTA, and use the roadmap's framework to support participating countries in advancing their own HTA roadmaps. This workshop was intended to be held during the first quarter of Y3, however due to COVID-19 restrictions, it was postponed so it could be modified for a virtual format.

### **Meeting process and recommendations** As mentioned previously, the meeting was held on October 20<sup>th</sup> and it had a duration of 90 min. Opening remarks from Mr. Francis Aboagye-Nyame, Program Director at the MTaPS program highlighted the importance of HTA in supporting in health systems to allocate their available resources towards the increasing demand for healthcare services and how there has been increased global momentum to leverage HTA as a tool to inform healthcare decision-making over the last few decades, particularly among several low and middle-income countries (LMICs) in Asia and Sub-Saharan Africa. Mr. Aboagye-Nyame also provided participants with a quick overview of the meeting agenda.

Following Mr. Aboagye-Nyame's remarks, the first session in the agenda was called "MTaPS work on HTA and development of roadmap // About stepwise approach of Roadmap", which was led by Dr. Damian Walker, Senior Principal Technical Advisor at MSH. In his presentation, Dr. Walker provided participants with key definitions around HTA, discussed the growth of HTA

over time and space and provided examples of countries that have created HTA agencies to highlight the growing pattern of HTA adoption, not only in LMICs in Africa and Asia, but also around the world. Dr. Walker also discussed the relevance of the work commissioned by USAID to the MTaPS program in the development of a guidance document on HTA institutionalization, *the "Roadmap for Systematic Priority Setting and Health Technology Assessment (HTA): A Practical Guide for Policy Action in Low-And Middle-Income Countries*", in order to support LMICs in their HTA activities. As part of this presentation, participants had the opportunity to explore in more detail the various components and chapters of the HTA roadmap, as well as its development process, methodological considerations and all the experts involved in it. At the end of this first session, participants were able to see why the HTA Roadmap can serve as a tool to advance priority setting and HTA in LMICs.

The second session of this meeting was led by Dr. Ana Amaris Caruso. During her presentation, Dr. Caruso shared the results from additional research conducted after the development of the HTA Roadmap, that aimed to assess the progression of HTA implementation in selected countries in Africa. At the end of this session, participants had the opportunity to learn in more detail the barriers and facilitators that the MTaPS team found for the progression in HTA in the region during this research study.

The MTaPS team contacted 2 guest speakers with extensive experience on HTA in selected countries of the region and they were asked to present case studies on the status of HTA in their respective countries. A case study on Ethiopia was presented by Dr. Daniel Erku, a health economist and health policy analyst with a professional background in pharmacy who developed the Ethiopian Chapter of the International Society of Pharmacoeconomics and Outcomes Research (ISPOR-Ethiopia Chapter) and served as President from 2017-2020. During his presentation, Dr. Erku discussed Ethiopia's road to universal health coverage and current priority setting approaches, specifically the around the problem, policy, and politics approach and the challenges faced by the country in implementing HTA. Dr. Erku also talked about the need for a sustainable HTA structure and raised the importance of the academic and research institutions in this process. Lastly, he provided an overview about how the ISPOR Ethiopia Chapter works and the work they are conducting to reduce the fragmentation that the country currently faces in implementing HTA.

In addition to the case study presented by Dr. Erku in Ethiopia, a case study from South Africa was presented by Dr. João Carapinha, a market access professional with extensive expertise in strengthening pharmaceutical markets and who serves as Director at Syenza and Affiliate Assistant Professor of Pharmacy at Northeastern University School of Pharmacy (Boston, USA) and is the Co-Founder of the ISPOR South Africa Chapter. During his presentation, Dr. Carapinha, provided participants with an overview of the health system structure in South Africa to explain how HTA works in the country, as well as their top health policy priorities, the Essential Drugs Programme (EDP) HTA Process and the importance of building local institutional capacity in South Africa given the supply and demand for technical skills.

A slide deck with all the presentations from this meeting, except for Dr. Carapinha's presentation, can be found in Annex I.

After the presentations participants had the opportunity to ask questions, share thoughts around HTA in their countries and provide feedback to presenters. Major themes that emerged during the presentation were around barrier and facilitators for expanding HTA, HTA and Covid-19 and the possibility of implementing a limited excellence center in a Sub-Saharan setting, potentially serving the region. At the end of the sessions, participants were invited to continue the conversation on the LeaderNet group page that was created for this event. Key takeaways from this meeting included the importance of continue working to implement HTA across the region, the willingness across different countries in a potential collaboration for a regional hub implementation, as well as the great level of engagement from participants to continue the conversation around HTA in Sub-Saharan Africa, which has led to internal discussions around a second session among the MTaPS HTA team.

Once the event concluded, a follow up email was sent to facilitators thanking them for their presentations and to participants to gauge interest in continuing the conversation around advancing HTA in the region. As of November 2021, a few participants have expressed interest in a subsequent session of this workshop to discuss other potential topics around HTA with a special focus on COVID-19 and the development of a regional HTA hub.

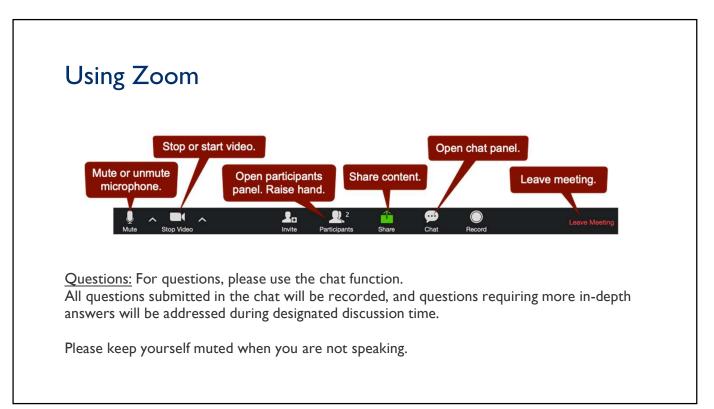
### Recommendations

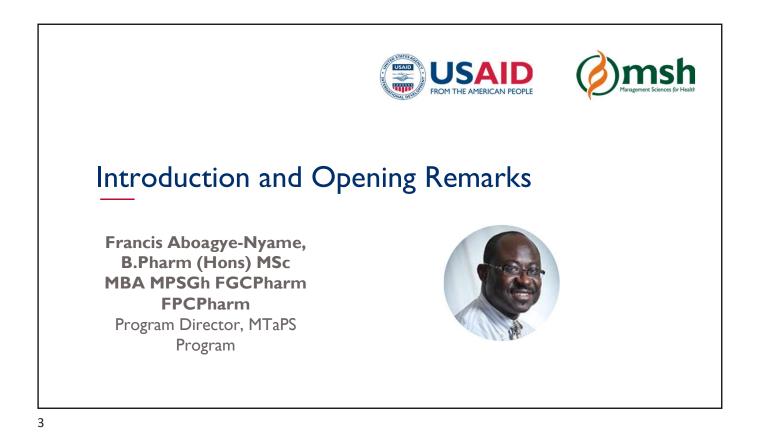
There were several challenges in the execution of this webinar. This event had to be postponed due to the COVID-19 pandemic and low expression of interest by potential participants, given that they were involved in pandemic response in their respective countries. Being flexible with the execution dates and requesting support from other partners such as the World Bank and the JLN were instrumental in the success of this workshop. Hence, this is a practice that is strongly recommended as we consider the development of subsequent events.

 There was a meaningful conversation among participants and speakers being held at the end of the event that had to be cut short

	<ul> <li>due to time limitations. For this reason, it is recommended holding longer events to allow for more interaction among participants.</li> <li>Based on the interest expressed by participants, it is recommended to hold a second session to continue the conversation about HTA status in Africa.</li> <li>Lastly, given the great interest expressed by this country during and after the workshop, we recommend considering the possibility of providing support to Ethiopia as the country selected for activity 3B.</li> </ul>
Conclusion	There is great interest in the Health Technology Assessment area in Sub Saharan Africa. Some countries are more advanced than others in adopting HTA processes, but they are all at nascent stages and there is appetite to continue advancing HTA in the region. The HTA roadmap document is perceived as a useful tool to help guide countries that want to embark in the adoption of HTA. Interest has been expressed by Ethiopia, whose representatives have contacted the MTaPS team to discuss ways of potential collaboration to support the country as they implement the HTA roadmap developed by this team. Given the interest expressed by participants during the workshop, the MTaPS team is exploring the possibility of conducting an additional workshop later.
Next steps	One of the objectives of this workshop was to identify a country of interest to conduct a deeper dive or pilot test the HTA roadmap to understand the appropriate entry points for HTA policy change and advancement (activity 3B). Given the interest from Ethiopia, the HTA activity leads are tentatively planning to conduct a deeper dive or pilot testing there. As of November 2021, the HTA activity leads have had a couple of meetings with members from the ISPOR chapter in the country to discuss potential ways of collaboration in advancing HTA in Ethiopia. Internal team meetings as well as meetings with other organizations are currently being held to assess the feasibility of conducting work in collaboration with in-country agencies in Ethiopia given the current political situation in the country. The MTaPS team is also considering other countries as alternatives in case work is not possible in Ethiopia and it is also exploring other options to conduct work at a regional level.
Date of the report	/ 5/202
Name of the rapporteur	Ana Amaris Caruso Damian Walker













# HTA Roadmap: A Stepwise Approach

Presented by: Damian Walker, PhD

Medicines, Technologies, and Pharmaceutical Services (MTaPS) Program

Management Sciences for Health



# Health Technology Assessment (HTA)

A multidisciplinary process that uses explicit methods to determine the value of a health technology at different points in its lifecycle. The purpose is to inform decision making to promote an equitable, efficient, and highquality health system. (INAHTA, 2020)

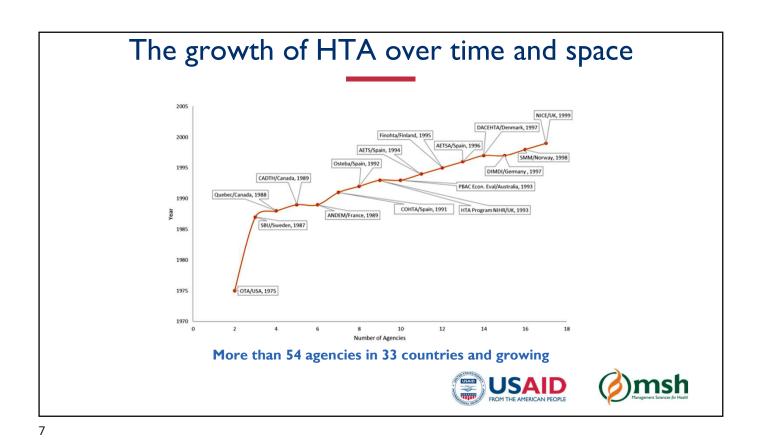






Source: O'Rourke B, Oortwijn W, Schuller T. International Joint Task Group. The new definition of health technology assessment: A milestone in international collaboration. Int J Technol Assess Health Care. 2020 Jun;36(3):187-190. doi: 10.1017/S0266462320000215

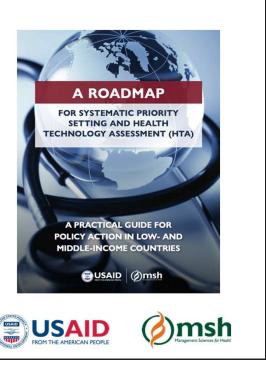


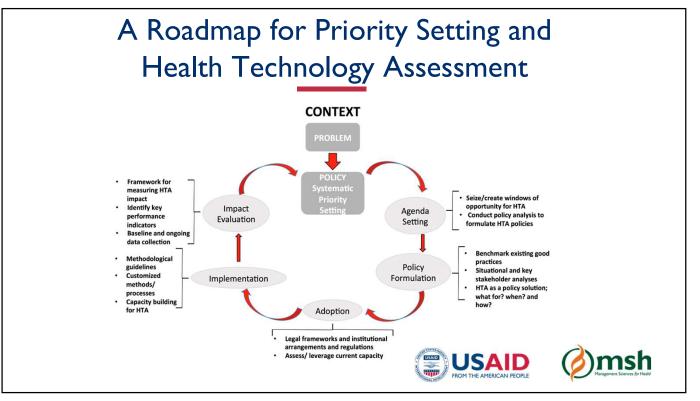






- As countries move toward achieving UHC, there is an increasing need to ensure the effective management and allocation of finite resources as the demand for health care services grows.
- Hence, an opportunity for leveraging existing concepts, tools, and approaches to advance priority setting and HTA in LMICs.





# A Roadmap for Priority Setting and Health Technology Assessment







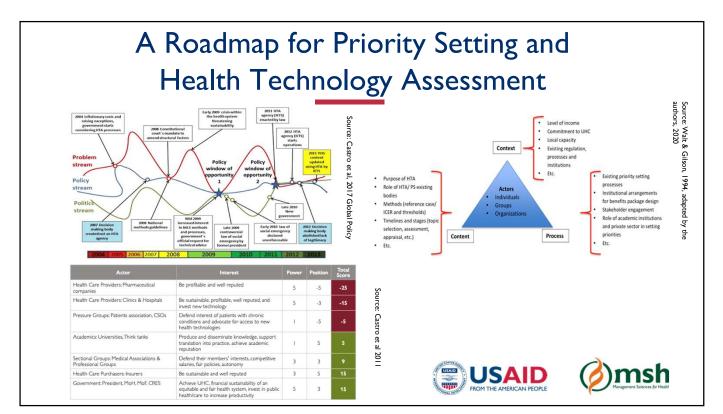


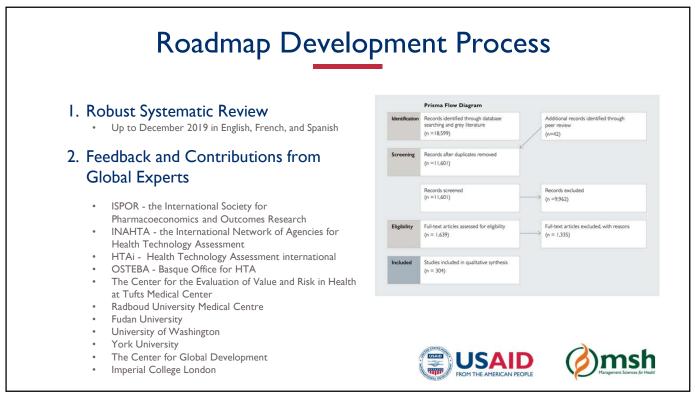


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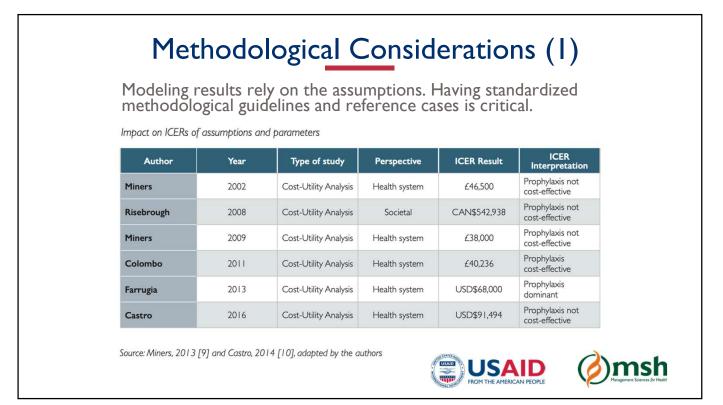
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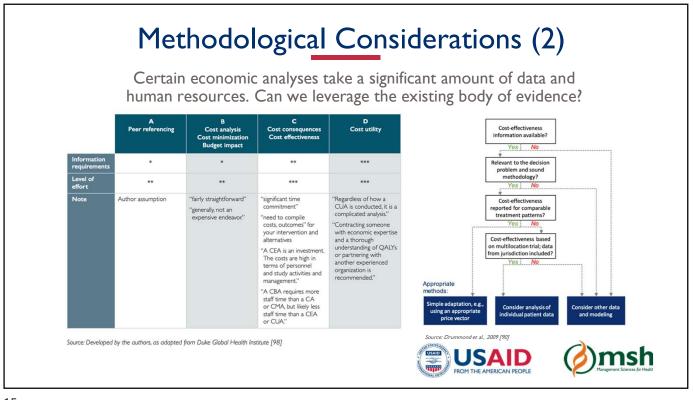
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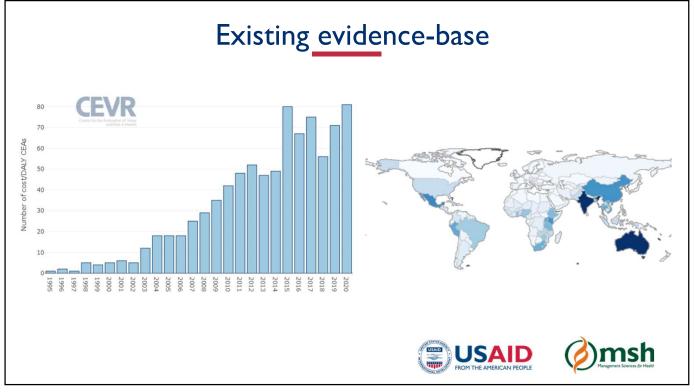












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## Background

- Research conducted for the HTA Roadmap led to the development of a Balanced Scorecard for Cross Comparison of Selected Countries in Africa
- Assessing Progression of HTA Implementation in Africa

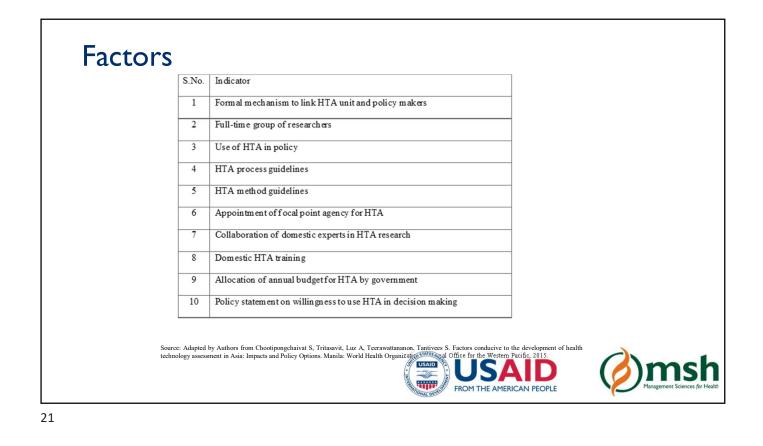
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# Methods

- A literature and public sources review, articles published until Sep 2020
- "Factors conducive to the development of HTA in Asia" research by HITAP
- 10 factors used to create a balanced scorecard to assess HTA progress in:
  - Ethiopia
  - Ghana
  - Kenya
  - South Africa
  - Tanzania
- Online surveys with regional HTA experts: policy makers, academia, health economists, and members of HTA networks (HTAi)





# Methods

- Progress of HTA was measured using a 1 to 5 scale scoring system:
  - 1. No progress on milestone, milestone not initiated, or limited information
  - 2. Milestone at early stages or ad hoc use of HTA
  - 3. Progress in milestone for use of HTA but impact on decision making is variable/unclear
  - 4. Significant progress and high-quality use of HTA but limited remit in types of decisions informed
  - 5. Significant progress on milestone and high-quality use HTA with close connection to decision making
- Countries could score up to 50 points if they had a score of 5 on each milestone



### Results

- HTA is at early stages in most countries of SSA
- 4 out of 5 countries scored below 20 out of 50 on the BSC
- Ethiopia, Ghana, Kenya, and Tanzania have initiated HTA related activities in the last 5 10 years with limited progress
- South Africa scored the highest of 21, with its strong academic network of HTA researchers, but progress towards a national HTA mechanism has been slow since it was first recommended in 1994



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# Results

Milestone	Countries					
	Ethiopia	Ghana	Kenya	South Africa	Tanzania	
$Form alm echanism \ to \ link \ HTA \ unit \ and \ policy \ makers$	1.5	1	1	1	1.5	
Full-time group of researchers	2	2	1.5	3	1.5	
Use of HTA in policy	1.5	1.5	1.5	3	1.5	
HTA process guidelines	2	1	1	1	1	
HTA method guidelines	2	1	1	2	1	
Appointment of focal point agency for HTA	2	1	1	1	1.5	
Collaboration of domestic experts in HTA research	2	1.5	1.5	3.5	1.5	
Domestic HTA training	1.5	2	2	3.5	1	
Allocation of annual budget for HTA by government	1.5	1	1	1	1	
Policy statement on willingness to use HTA in decision making	2	2	2	2	1.5	
Total Score (out of 50)	18	14	13.5	21	13	





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# HTA and priority setting for UHC in Ethiopia: Progress, setbacks, and prospects

Daniel Erku, PhD President, ISPOR Ethiopia Chapter Chair, Centre for Research and Engagement in Assessment of Health Technology





### **ISPOR**



# Ethiopia's road to UHC and current decision-making approaches

Health policy in Ethiopia is in transition from MDGs to the more ambitious SDGs

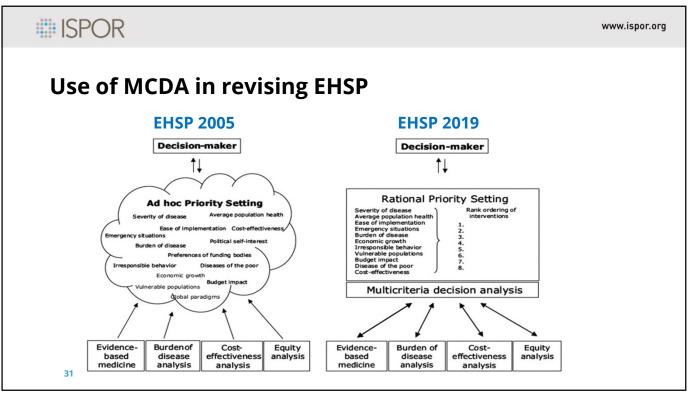
✓ UHC is at the centre of the policy change

### Revised Essential Health Services Packages (EHSP) 2019 for UHC

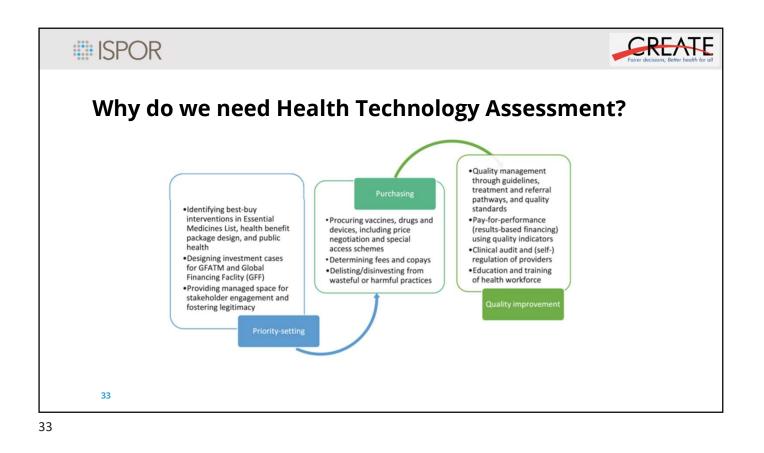
· Overarching goal: adequate, innovative and sustainable healthcare financing via

✓ Resource mobilisation and reducing OOP expenditure

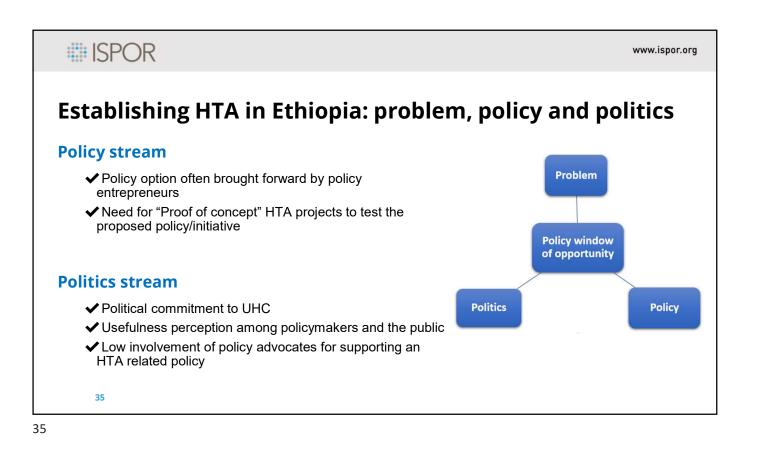
- ✓ Capacity development, and strengthening public private partnership
- · Revised based on i) value for money; ii) equity and fairness and iii) FRP
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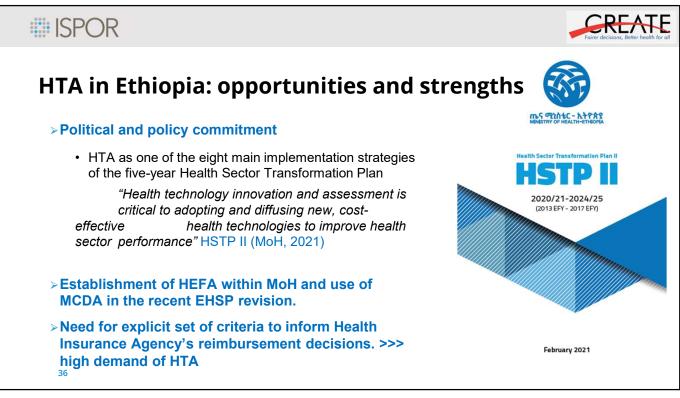


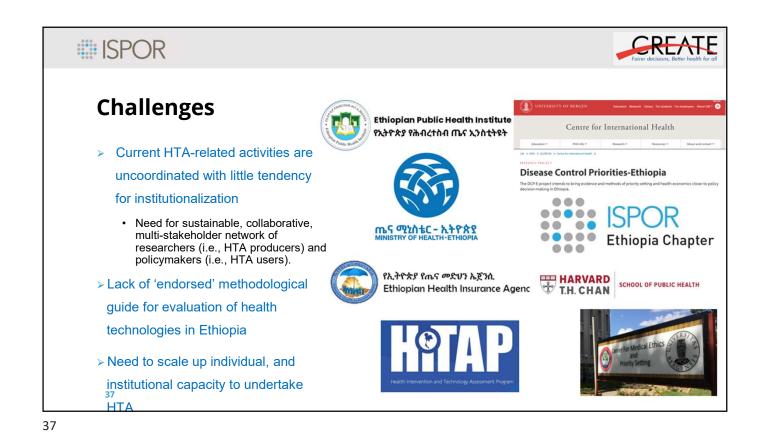


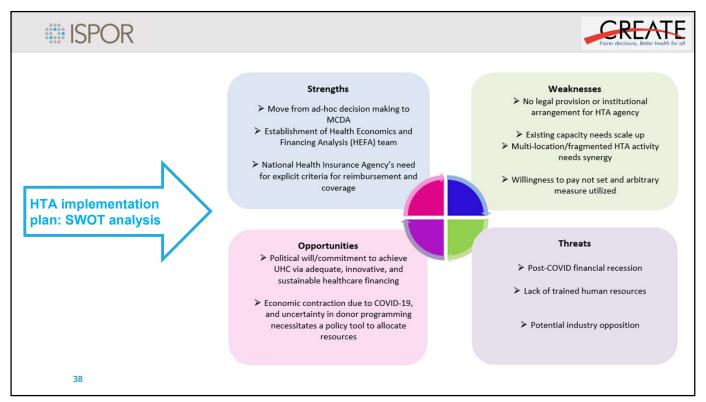














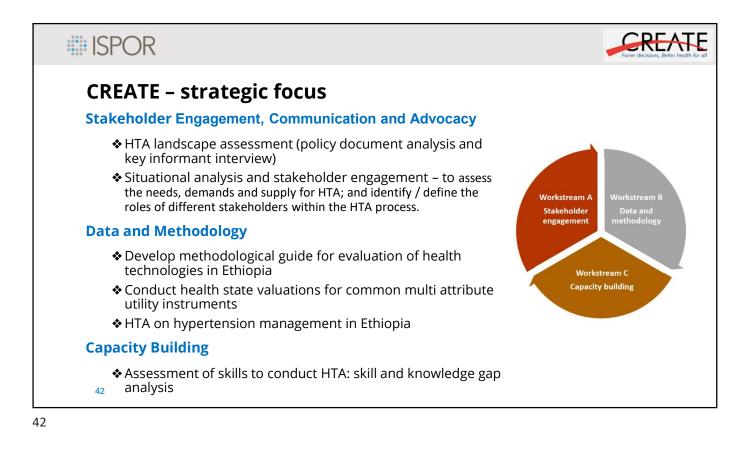
### **ISPOR**

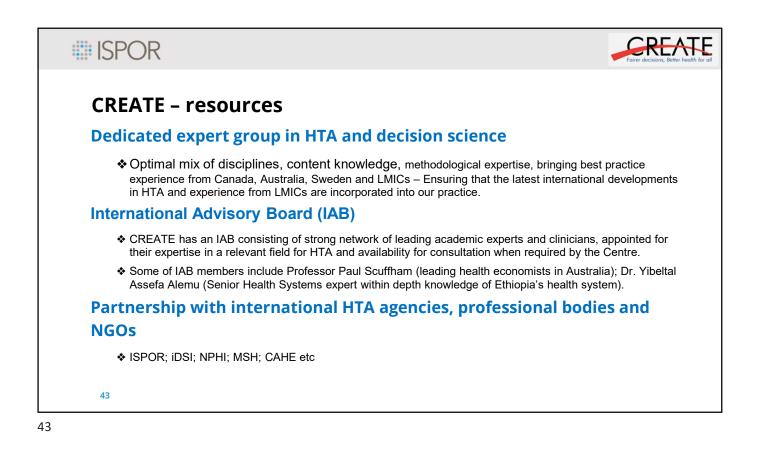


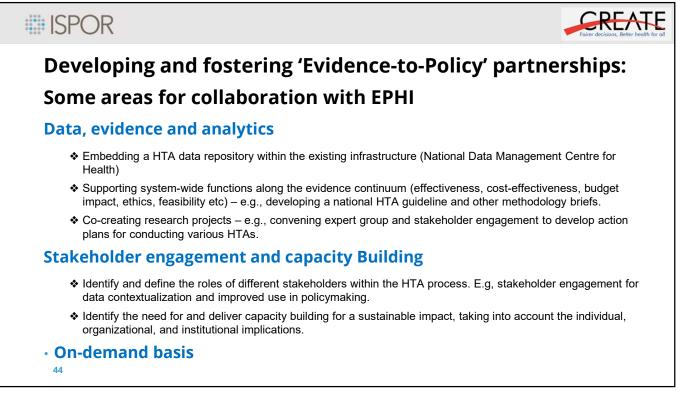
### Unifying the fragmented HTA related efforts in Ethiopia

- One of the main challenge identified from SWOT analysis was the fact that HTA related efforts have been uncoordinated and fragmented with little tendency for institutionalization to inform health care decisions in a sustainable manner.
- This points to the need for sustainable, collaborative, multi-stakeholder network of researchers (i.e., HTA producers) and policymakers (i.e., HTA users) to facilitate the use of HTA in health decision making in Ethiopia.
- The ISPOR Ethiopia Chapter initiated and successfully led the establishment of an independent research network – Centre for Research and Engagement in Assessment of Health Technology (CREATE).



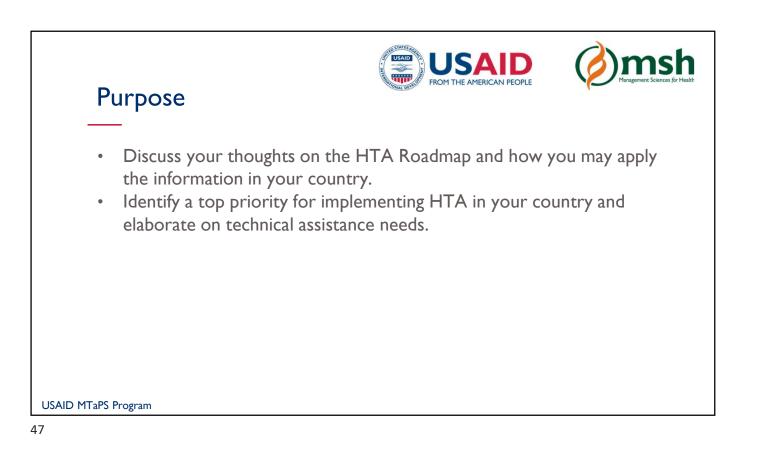


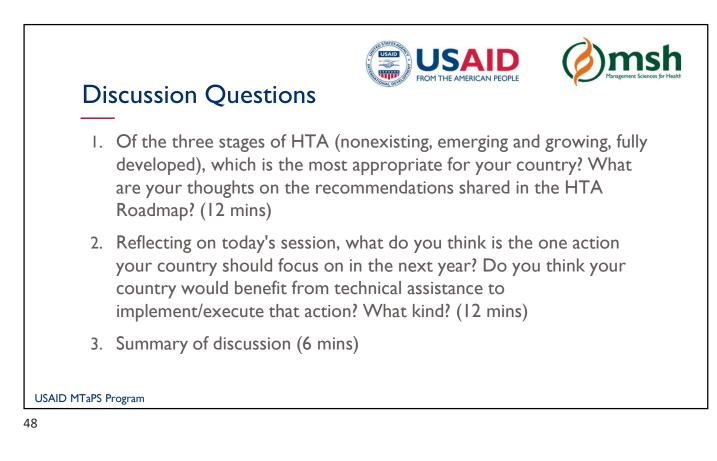
















# **Closing Remarks**

Colin Gilmartin

